

**Full Board of Control**  
November 15, 2023 at 10:30 AM  
KHSAA Office, Lexington, KY

**Attendance Taken at 9:26 AM:**

Present Board Members:

Darrell Billings, Brandy Carver, Larry Coldiron, Brian Courtney, Jim Demler, Joe Henderson, Claudette Herald, Greg Howard, Mandi Hudson, Damon Kelley, Randy McCallon, Marty Mills, Michael Phillips, Russell Thompson, Gavin Washington, Matt Wilhoite and David Zuberer.

Absent Board Members:

Angela Passafiume

Present Others:

David Couch (KDE), Marty Park (KDE), Bill Tingley, Robert Say (Fayette County Schools),

KHSAA Staff: Julian Tackett, Joe Angolia, Darren Bilberry, Sarah Bridenbaugh, Rob Catron, Chad Collins, Butch Cope, Kara Howard, Jenny Elder, and Connor Link.

Attachments can be found at the following link:

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<https://portal.ksba.org/public/Agency.aspx?PublicAgencyID=4374&AgencyTypeID=1&BeginDate=07-01-2023&EndDate=06-30-2024>

**Public Comment if Requested in Advance**

**Legal Session for Update on Specific Items**

During the work session Commissioner Tackett and General Counsel requested the Board to go into Closed Session per KRS 61.810 (c) to review legal matters, pending, ongoing and threatened.

A motion is required to go into closed session which must reference the KRS 610(c) provision. At the end of the closed session, a motion is required to come out of closed session, after which the presiding officer must declare that no action was taken in the closed session.

**Convene Full Board of Control Meeting (President Billings)**

**Pledge of Allegiance- Brandy Carver**

**Reflection- Joe Henderson**

**Work Session Items**

**Operations Reports for Information of the Board and Approval**

Following presentation and review, a motion to approve the reports and direct subsequent action is appropriate

## **Approve the Minutes of the September Meeting**

Board minutes from the September meeting will be reviewed

### **Legislature and Regulations**

#### **Report of Monitoring/Lobbying Including Firm**

Staff will review interim efforts in meetings with the legislature

## **Presentation from Legislative Budget Review Committee**

### **Status of Regulations**

Staff will give a brief update on the promulgation steps relative to the KHSAA regulations.

### **Sports and Sport Activities Reports from Staff**

Staff will update Board members on ongoing sports and sport-activities

### **Report on 15th Region Competition Rules Experiment**

The schools in the 15th region were approved for a three-year trial on a different format with the postseason for soccer due to their limited number of schools.

Districts were eliminated and all schools were seeded into a regional tournament.

The Commissioner and staff will review the progress and feedback.

### **Non-Championship Reports from Staff**

Staff will share reports of various meetings and attendance at other functions.

### **Transfer and Appeals Eligibility**

The required report delineating transfers and appeals will be discussed

### **Status of Bylaw 11 Financial Aid Reports**

Staff will give an update on the ongoing Bylaw 11 Reports and process for 2023-24

### **Update on Bowling Green Independent Schools**

As directed by the Board of Control, the required report will be shared regarding Bowling Green Independent Schools

### **Officials Division Reports**

The Commissioner, Associate Commissioner and the newly retained Supervisor of Officials Licensing will give a status report

## **Officials Licensing Comparison, Arbiter Sports, NASO and DQ Updates**

### **RefReps Agreement And Implementation**

Staff will review the progress of the RefReps implementation and next steps

## **Finance and Business**

### **TPG Sponsorship Review**

The periodic report from TPG will be presented

### **Approve Financial Report for July to October**

The Board format financial report will be presented to give current status to Board members

**Reminder about scheduling, July 31-August 2 Board of Control meeting**

Associate Commissioner Cope will reiterate the dates for the summer Board of Control meeting

**Advance NIL Agreement**

Staff will review recent developments where the Association will enter into an agreement with an NIL education service that has been working with a variety of state associations.

**General Reports**

**Member School Issues - Mergers and Splits, New Members**

Staff will give any necessary updates on membership progress

**Around the State and Nation**

**Draft NFHS Summer Meeting Schedule - Boston, MA**

**Approval of Operations Reports**

Following presentation, a summary motion to approve the reports and authorize necessary action is in order

**Motion Passed (17-0):** Accept the reports and approve necessary action passed with a motion by Mr. Damon Kelley and a second by Joe Henderson. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Absent, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

**Items for Review for Possible Action at a Later Meeting**

**Championship and Competition rules information**

**Spring Sports Season Timing Discussion, Limitation of Seasons, Addition of Lacrosse and**

**Boys Volleyball for 2024-25**

The Commissioner and staff will lead a discussion that will hopefully gather input on the parameters for the 2024-2025 regular season, with the project goal to present a final draft at the January meeting.

While boys' volleyball (which has been approved for spring play) will likely be able to be adapted smoothly into the existing spring sports calendar, additional discussion will be needed to finalize a lacrosse schedule.

Lacrosse was previously approved as another additional spring championship based on survey results of the membership, however, the existing three pods/regional leagues do not utilize an identical season. Board feedback should focus around whether or not standardization with the existing spring sports calendar is a parameter that should guide discussion.

**Motion Passed:** Accept the report and direct staff to finalize a recommended calendar for boys' volleyball and boys / girls lacrosse within Bylaw 23 prior to the January, 2024 meeting passed with a motion by Mr. David Zuberer and a second by Marty Mills.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes

Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.2.1.2. Discuss Bylaw 23, Limitation of Seasons, Sport-Activities and Sports

The Commissioner and staff were requested by one or more board members to give a brief historical review on the issue of a defined limitation of season for the sport activities. The sport-activities include Archery, Bass Fishing, Bowling, Competitive Cheer, Dance and Esports.

In the sports championships (contrasted with the sport-activities), each sport has a defined period/date for:

- The start of practice
- The number and allowance for scrimmages
- The defined first date for contests
- The number of contests against/with opponents
- The defined ending date for regular season

These dates define the limitation of seasons, and therefore, the valid dates for catastrophic insurance coverage.

Tryout periods are included in those regulations.

For the sport-activities, only a starting date for practice is currently defined.

This information was requested to help give the Board a long-term look at potential or possible changes within Bylaw 23.

**Motion Passed:** Accept the report and direct any necessary action following discussion passed with a motion by Gavin Washington and a second by Russell Thompson.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent

Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.2.1.3. Discuss Competition Rules - Circle Scoring Option- Golf

Staff will provide information on a potential competition rules change in Golf.

Circle scoring, or a maximum number of strokes to be recorded for a player on a hole, is common in many golf competitions for a variety of reasons.

The current KHSAA golf competition rules do not permit this type of scoring. In different situations, this can lead to pace of play and length of play issues that are challenging not only to the participants, but to those desiring to host competitions. As such, and rather than some other forms of addressing the situations created, this change could continue to help the pace, and therefore the growth, of golf which is finally rebounding in terms of student participation after several years of decline.

Golf participation had declined steadily during the period of 2013 (3,600) to 2019 (3,000) per member school data, but has been on an upswing in the last two to three years back up to around 3,400 for 2022. Some advocates indicate that even this slight change in scoring could improve the likelihood of participation due to competitive equity.

**Motion Passed:** Accept the report and direct staff, in consultation with GHOK and KPGA, to recommend a maximum per-hole score to be implemented in all postseason play beginning in 2024, with final approval at either the January or May Board of Control meetings. passed with a motion by Brian Courtney and a second by Mr. David Zuberer.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.2.1.4. Discuss Soccer Mercy Rule Threshold

For several years, interscholastic soccer within the KHSAA has had a 10-goal game ending rule. As with many other amateur soccer levels, this rule is necessary due to matchups that inherently lack parity but are desired to be played by the member schools. The standard among amateur soccer has evolved to an 8-goal differential to implement this game ending procedure.

**Motion Passed:** Accept the report and staff recommendation and give first reading to an amendment to the Competition Rules to revise the game ending score to an 8-goal differential, and consider final approval at the January, 2024 meeting. passed with a motion by Greg Howard and a second by Brandy Carver.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

#### 7.2.1.5. Discuss Running Clock Threshold, Football

Multiple members have requested discussion of the running-clock provisions and the 36-point threshold

**Motion Passed:** Accept the report and give first reading to lowering the running clock threshold to 35 points, and consider final approval at the January, 2024 meeting. passed with a motion by Mandi Hudson and a second by Joe Henderson.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes

Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.2.1.6. Discuss Football Playoff Forfeiture Penalties and Sanctions

Again for 2023, schools withdrew from the playoffs after having competed in district play. One 3A and one 1A school withdrew from play prior to the finalizing of the brackets for play (Pendleton County and Ballard Memorial), both due to a lack of participants. Historically, this has been a penalty free withdrawal. NOTE: Participation in postseason is not mandatory in any sport by a team having that sport.

Two additional schools, Berea and Trimble County, cited injuries and roster depletion during the final regular season game as leading them to need to withdraw after the brackets had been finalized. It should be noted that neither school expressed any intention to not play district contests in the coming season and the withdrawal was solely due to current contest roster depletion, per the schools.

NOTE: Past practice in football has been that withdrawal after brackets were drawn was penalized both financially with a fine (normally \$1,000) and removal from the playoffs for the remainder of the alignment period. This penalty was viewed as a deterrent for certain, however, had the perception of penalizing future year students in a more-harsh manner than current as well as didn't allow for special circumstances of each case to be considered.

NOTE: In other sports, withdrawal after the bracket setting led to a financial penalty and a two-year postseason removal, however at the request of the Board of Control in the last six years, this removal from future play has not been implemented. It was recognized that the district or other postseason level suffered a collective financial loss, and that factored into fine amounts within Bylaw 27.

The desire of this discussion is a standard penalty for withdrawal from the football playoffs that would permit fully informed decisions in the event of those withdrawals, for whatever reason.

NOTE: For the two cases this year, Trimble County and Berea, a review was done of the past financial reports for contests hosted by the host school (that now received a bye without gate receipts). A fine was levied and both schools were assessed the fine and the cost of trophies. The KHSAA will receipt both amounts and will distribute the entirety of those amounts to pay trophy costs and the remainder will be sent to the school losing out on hosting a contest.

**Motion Passed:** Amend the competition rules for football to assess a by-class fine schedule for withdrawal from postseason, in addition to the cost of trophies, and to set that schedule, in addition to the cost of trophies, for 2024 and beyond as \$1200 for Class 1A and 2A, \$1500 for Class 3A, \$2000 for Class 4A and 5A, and \$2500 for Class 6A with such fine only amendable due to natural disaster, the results of documented and declared pandemic situations or other seemingly catastrophic occurrence. passed with a motion by Randy McCallon and a second by Michael Phillips.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes

Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.2.1.7. Discuss Football Classification and Implementation Plan for 2025

No action is requested, however, a reminder about the future processes seems to be in order. Enrollment will be available near the end of November, and this year's enrollment (twice) and last year's enrollment once will determine the classification numbers. From there, the classes will be divided into six groups, with Class 1A being comprised of the 32 smallest enrolled schools currently playing football, and class 6A the largest enrolled schools currently playing football. The other four groups will be evenly divided.

A geographic alignment draft will be provided at the January meeting of the Board of Control for the board to determine if it wants to approve, or to request feedback and give final approval in February.

The new alignment would be in effect starting with the 2025 season to last through the 2028 system

**Motion Passed:** Accept the report and direct staff to execute next steps for the January meeting. passed with a motion by Jim Demler and a second by Larry Coldiron.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

## 7.3. Items for Discussion and Possible Action

### 7.3.1. Finance and Business



### 7.3.1.1. Approve Budget Amendments, Utilize Building Repair Designated Funds to Replace Museum Carpet

Based on multiple decades of wear, and recent damage likely at least partially caused by construction of nearby facilities, carpet in the "museum" and meeting space is in disrepair, including in the Hall of Fame display area.

Multiple vendors were contacted about the potential of repair of the areas, but the techniques used when the original work was done did not allow an option for simple repair. In addition, many vendors were able to provide replacement carpet, but would need to retain a separate contractor at a yet-to-be-determined cost, to perform the floor repairs in the damaged area.

One vendor, following much review, is able to both remove the old damaged area, repair the damaged floor beneath other areas, and replace the carpeted area for a single price, approximately 1/2 of which is provisioned for the concrete repair as well as labor intensive removal of the older carpet in the Hall of Fame area. The proposed and selected material would also allow for many more options for future issues should they arise.

**Motion Passed:** Approve the proposal from Majors Floor Covering of Danville, with the funding to come from the Physical Plant Designated Reserve Account that has been set aside from past year proceeds. passed with a motion by Gavin Washington and a second by Russell Thompson.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.3.1.2. Network Holding Company Extension Agreement Extension

The four attached documents detail the automatic extension of the NFHS Network agreement due to the fact that the Network has met all of the performance thresholds.

In addition, the NFHS master agreement extension in a rolling-ten year cycle would be approved by acceptance of this report, which would permit the member associations to benefit if the network were ever to be sold to another provider. This will ensure stability going forward.

**Motion Passed:** Approve the automatic extension of the NFHS Network rights agreement and approve the automatic rollover beyond 2033 if the conditions are met by the parties of the network. passed with a motion by Greg Howard and a second by Marty Mills.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.3.1.3. Approval to Diversify Bank Holdings (CDs, etc.)

In an effort to ensure (and insure) the safety of KHSAA deposits on hand, the Commissioner's desire for additional diversity of banking holdings has been recommended by auditing firms as well as various financial advisors.

Currently, the KHSAA has bank holdings with PNC Bank (located in close proximity to the Association) as well as Traditional Bank and ArbitrPay/Repay. PNC houses multiple accounts. The KHSAA also has a relationship with the local offices of the Health and Education Federal Credit Union. The KHSAA through TPG also has a relationship with a local credit union (University of Kentucky Federal Credit Union).

With today's investment rates for term-limited products, diversifying those bank holdings is essential in the event of a bank issue. In addition, the association previously custodied its monies in repurchase agreements, but such was discontinued during the pandemic when the yields on those funds were far exceeded by the maintenance costs.

**Motion Passed:** Authorize the Commissioner, in consultation with the Audit Firm and the Executive Finance Committee of the Board, to make money management decisions to diversity and ensure association holdings, including potential additional accounts at other entities, and ensure that this information is fully documented in all reports to the Board of Control. In addition, special emphasis should be on those financial service entities that actively support the activities and efforts of the Association, including its Foundation. passed with a motion by Joe Henderson and a second by Brandy Carver.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes

Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### **7.3.2. Indoor Track and Field**

#### **7.3.2.1. Discuss Bylaw 23, Limitation of Seasons, Track and Field**

The Limitation of Seasons already includes the previous allowances for Indoor Track and Field, and the state meet would not be counted against the current limit of nineteen (19) Track and Field Meets.

In past year, the limitation of seasons allowed for four indoor meets and 15 outdoor meets. The membership concurred with a change to that to combine those limitations as it was felt the previous rule potentially favored those schools in general proximity to an indoor facility.

At this time, it does not appear that further amendments to the Limitation of Seasons are in order, and if such are proposed, those proposals should likely come from the membership so that the conflict with other sports as well as regional disparities can be evaluated by the membership process.

**Motion Passed:** Accept the report passed with a motion by Greg Howard and a second by Claudette Herald.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

#### **7.3.2.2. Entry Discussion and Recommendations for Year 1 of State Indoor Track and Field Meet**

As previously approved, the inaugural KHSAA indoor Track & Field state championships will take place on March 1-2 at the Norton Healthcare Indoor Track Complex in Louisville. Norton's facility has 8 lanes for the 60M races and 6 lanes for all others.

#### STATE ENTRIES AND QUALIFYING

Due to the lack of indoor facilities across the state of Kentucky to conduct regional qualifying meets, it is recommended that we utilize regular season indoor performances to be considered for state qualifiers as follows:

The best 24 times/performances including ties per class to be considered qualifiers for the dashes and runs, and

The best 24 times/performances plus ties to be considered qualifiers for the field events.

To accomplish this task, the following steps would be approved:

The KHSAA would continue to utilize MileSplit as the exclusive, official source of entry/qualifying.

Coaches and designated representatives would need to be sure times were submitted by a specific deadline (planned for 10 days prior to the meet, to be finalized in consultation with MileSplit).

As additional indoor facilities across the state continue to be developed, the KHSAA staff will continue to monitor options for additional specific qualifying events in the future, with the goal of regional meets.

#### STATE EVENTS

With the specifications of the Norton HealthCare facility and the number of lanes, it is recommended to conduct the following as the events:

Standard Order of Indoor Track Events:

- 4x800m Relay
- 60m High Hurdles
- 60m Dash
- 1500m Run
- 400m Dash
- 800m Run
- 200m Dash
- 3000m Run
- 4x400m relay

Standard Order of Indoor Field Events:

- High jump
- Long jump
- Pole vault
- Shot put
- Triple Jump

**Motion Passed:** Approve the recommended qualifying procedure and order of events, and direct final Competition rules and procedures be distributed to the member schools passed with a motion by Claudette Herald and a second by Russell Thompson.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.3.3. Swimming and Diving

Based on capacity and facility issues, the Commissioner and staff have been reviewing the State Swimming and Diving format. Over the last half-dozen years, various changes have been made to the event to attempt to address the issues including dates of each gender, qualifiers, etc. In fact, much of this is caused by a surge in growth of swimming following the realignment of schools and expansion from five to nine regions in the early 2010s. This has allowed more opportunities for students, while at the same time, no larger facilities have been constructed to handle the expanded state meet.

When that realignment was done, there was considerable feedback about the number of students advancing to the state meet in each event. When that number was increased from 32 to 40, while still having a considerable number of at-large qualified in that field, problems such as deck space and seating capacity were compounded. Staff and Board members have entered into this review without consideration for reducing the number of qualifiers from region, but as with our former situation in golf, a better way to manage the state events and not reduce those numbers.

At previous meetings, the Board approved the concept that was first rolled out during the pandemic, that being an additional round of competition following the region that would serve to allow for advancement of the same (or more) kids from regions, but also work within existing capacities of facilities for those new rounds.

To address the capacity issues, multiple steps are necessary-

- Consideration of multiple first round sites;

- Consideration of participant allowances on relay teams due to deck space (and seating space) restrictions

- A method of qualification from region to state first round

- A method of qualification from state first round to state final round

These are addressed in this discussion and proposed for adoption.

**7.3.3.1. Approve State First Round Sites**

With the Board's approval, site consideration for three first-round sites was performed.

For 2024, three available sites have been selected.

Site #1 - Regions 1-3: Russell County High School

Site #2 - Regions 4-6: University of Louisville

Site #3 - Regions 7-9: Scott High School

NOTE:

It should be noted that these regional pairings are solely proposed for 2024. As discussions and review of past data continue, it is likely alignment revisions will be presented at a future meeting that may lead to a permanent plan for the three site combinations, or for some form of rotation of pairings based on geography and site availability.

NOTE:

It should be noted that these will be considered state sites and the likely financial loss for hosting will be borne by the association.

**Motion Passed:** Approve the report as well as the sites of Russell County High School, University of Louisville and Scott High School for state first round meets. passed with a motion by Matt Wilhoite and a second by Jim Demler.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

**7.3.3.2. Consider Capacity Driven Competition Rules Changes**

One of the factors tremendously impacting the hosting of both the first round meets and the state finals meet is deck capacity and stadium seating capacity. In many cases, families have not been able to get into the facility to see their student compete due to these constraints.

Some of that problem is exacerbated by the fact that teams have basically had unlimited access to participants to interchange on relay teams. In most sports, a postseason roster limits coach

options, but clearly allows for flexibility due to injury, illness or coach performance-based decisions. While this meet revision format is being made is the time to revise that situation.

**OPTION 1 -**

Coaches may designate eight names from the eligibility list (postseason roster) for the postseason for each relay, and those lists cannot change once postseason begins.

**OPTION 2 -**

Coaches may designate eight names from the eligibility list (postseason roster) for the regional meet for each relay, and those lists cannot change during the regional meet. Coaches may then designate eight names from the eligibility list (postseason roster) for the first round state which may not be changed for the remainder of postseason competition.

**Motion Passed:** Amend the competition rules to adopt Option 2 for 2024 with continued evaluation of these options for future years after the 2024 competition. passed with a motion by Marty Mills and a second by Michael Phillips.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### **7.3.3.3. Approve Final 2023-2024 State Meet Advancement and Competition Parameters**

Staff has reviewed multiple plans for advancement.  
Options for Formatting of First and Final Rounds:

#### **Advancement from Region to State First Rounds**

Increase the total number of the State First Round qualifiers from 40 statewide in the previous system to 48. The key to this working is that the events would be contested as two-heat, timed finals (similar to state track and field)

From Regions 1 - 3, the top 2 per region per event advance = 6 total

After the automatic qualifiers from each region, the next best 10 times from Regions 1-3 will also advance for a total of 16 at Site #1.

From Regions 4 - 6, the top 2 per region per event advance = 6 total

After the automatic qualifiers from each region, the next best 10 times from Regions 4-6 will also advance for a total of 16 at Site #2.

From Regions 7 - 9, the top 2 per region per event advance = 6 total

After the automatic qualifiers from each region, the next best 10 times from Regions 7-9 will also advance for a total of 16 at Site #3.

#### Advancement from State First Round to State Finals

##### Option #1:

From Site #1 (Regions 1-3), the top 3 competitors per event automatically qualify.

From Site #2 (Regions 4-6), the top 3 competitors per event automatically qualify.

From Site #3 (Regions 7-9), the top 3 competitors per event automatically qualify.

Automatic qualifiers total = 9

After the automatic qualifiers from each first round, the next best 15 times statewide per event will be at-large qualifiers.

Total advancing to final rounds per event = 24



Option #2:

From Site #1 (Regions 1-3), the top 2 competitors per event automatically qualify.

From Site #2 (Regions 4-6), the top 2 competitors per event automatically qualify.

From Site #3 (Regions 7-9), the top 2 competitors per event automatically qualify.

Automatic qualifiers total = 6

After the automatic qualifiers from each first round, the next best 18 times statewide per event will be at-large qualifiers.

Total advancing to final rounds per event =24

Both Options allow for the state schedule to remain unchanged with prelims in the AM and finals in the PM on a single day per gender.

**Motion Passed:** Approve the format for the State Meet using the advancement from Region to State as detailed to advance 48 competitors from regions; and implement Option 1 for 2024 to advance three individuals per First Round state as automatic, plus the next 15 at-large times passed with a motion by Randy McCallon and a second by Matt Wilhoite.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes

Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.3.4. Wrestling (Girls)

#### 7.3.4.1. Consider alternative action of Female Weight Classes

A brief and succinct survey was done of the member schools sponsoring wrestling, and the results distributed. Staff will share relevant feedback.

In an effort to recognize the transition from a third party group (KWCA) conducting their championships out of compliance with NFHS Wrestling Rules and the KHSAA being required to conduct its championship compliant with those rules, the results of the survey were discussed with NFHS representatives.

A pseudo-compromise position was discussed and worked toward by staff in conjunctions with the NFHS. THE NFHS has approved, on a one-year trial basis (with a three-year absolute maximum), a plan that would utilize the 12 existing female weight classes (to support the results of the survey), plus an additional 285 pound class. This would allow the continuation of wrestling by some of the students from the past years that exceeded the new NFHS class, but also allow for a sunset of that class once the experiment expired.

While it is unfortunate that past event sponsors chose not to comply with NFHS rules, the KHSAA has no alternative but to work toward compliance.

**Motion Passed:** Accept the report and utilize the prescribed 12 NFHS female wrestling PLUS the 285 class per the NFHS experiment, and to track data for the 23-24 season to determine if the experiment should be requested for extension. passed with a motion by Russell Thompson and a second by Michael Phillips.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.3.4.2. Approve Region Composition and "Finish by" Dates

Staff will report on the current inventory of boys and girls wrestling teams. With weight classes finalized with the final board decision, it will be a strong push to ensure accurate data. Certainly the state cannot support 8 regions in girls wrestling, but should be able to handle combinations of either two regions or four regions to have four or even two postseason qualifying events.

In addition, careful attention must be given to the deadline for completion of the qualifying rounds. It is likely not in the best interest of the female participants to ever hold their qualifying round prior to the boys regions and yet the girls state competition being held after the boys. This is due to the health issues around athletes and various techniques to "hold weight" extended periods of time. And summarily giving growth allowances, while they promote a crude type of "equity" probably is not in the best interest of the students.

**Motion Passed:** Accept the report and direct staff to finalize region competition formatting using either two or four sites, with final determinations made prior to the end of the calendar year, and monitoring of data throughout the year. passed with a motion by Claudette Herald and a second by Larry Coldiron.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.3.5. Archery

#### 7.3.5.1. Consider and Approve State Event Site

Archery continues to be strong in Kentucky schools with potential to continue to grow in terms of KHSAA competition. As the association emerged from the pandemic, alternative venues have been reviewed for state championship competition. The Association cannot thank the Ephram White Park staff and the people at Warren East for their support in recent years in hosting this state event.

As part of potential next evolution, the Commissioner and staff have reviewed the Central Bank Center (Lexington) as an alternative, leveraging the Association's long-term partnership with the Center and Rupp Arena. The facility offers the use of 66,000 square feet of area that can be

divided for both competition and queuing with an extremely large capacity. While the facility will come with increased costs, the additional space may allow for not only consideration of future expansion of the event field, but for a shorter duration event allowing for less overnight travel for participating schools.

Staff is in agreement that this site should be used for a multiple year period and evaluated for both event expansion, and time schedule revisions.

**Motion Passed:** Authorize the Commissioner to enter into an agreement with the Central Bank Center for the 2024 and 2025 State Archery championships. passed with a motion by Mandi Hudson and a second by Matt Wilhoite.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

### 7.3.6. Other Action Items

#### 7.3.6.1. Results of Referendum on Bylaw 9

Staff will report on the Results of the Bylaw 9 Referendum

The results of the referendum were 131 votes in favor, 37 opposed

**Motion Passed:** Approve the report and direct implementation through the regulatory next steps to adopt the change effective with the 2024-2025 school year. passed with a motion by Russell Thompson and a second by Randy McCallon.

Darrell Billings	Yes
Greg Howard	Yes
Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes

Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

**8. Hall of Fame Screening Committee**

The following information has been sent to the Hall of Fame Screening Committee, which includes the first and third year board of control members.

=====

Good morning. Just wanted to share the listings as we start down the road of selecting this year's Hall of Fame Class.

You will find two listings attached which are a simple PDF flat printout, as well as a copy of the Hall of Fame procedures, and the other is the nominees who have yet to be screened but have an eligible and current nomination form.

One of the lists contains the individuals already screened but not selected which shows you the 20 individuals who have already been screened. At this point, we won't need to have conversation or other consideration about them. Their fate is now in the hands of the selection committee. That list can also be viewed by going to the website where you can read all of the attachments (which are hyperlinks), etc. at <https://khsaa.org/hall-of-fame/?go=query.php&search=1&screened=Yes&inducted=No&eligible=Yes&selected=No>

The second listing is the 83 nominees who have yet to be screened but have an eligible and current nomination form, and who are eligible to be screened this year. From this list of 83, we will need to screen 4 to 12 (our selection ballot should be between 24 and 32 finalists). All of the procedures will be outlined in a future email, but at this point, just wanted to be sure you had the information to start reviewing. That list can also be viewed by going to the website where you can read all of the attachments (which are hyperlinks), etc. at <https://khsaa.org/hall-of-fame/?go=query.php&search=1&screened=No&inducted=No&eligible=Yes&selected=No>

We wanted you to have them for a couple of weeks before we open up the screening balloting, so we will send out the directions to start that process which is to begin around November 27 (Monday following Thanksgiving). Our Board members who are on the screening committee will have a brief opportunity to review the list tomorrow, but more than anything, leave familiar with the process and next steps. At this point, due to the volume of nominations, it is important for each of you to have ample time to review the nominations before the balloting for the screening committee starts.

Look forward to us continuing the road to select our newest class for 2024.

**9. For the Good of the Order**

**Motion Passed:** passed with a motion by Darrell Billings and a second by Greg Howard.

Darrell Billings	Yes
Greg Howard	Yes

Russell Thompson	Yes
Matt Wilhoite	Yes
Jim Demler	Yes
Mr. Damon Kelley	Yes
Marty Mills	Yes
Gavin Washington	Yes
Joe Henderson	Yes
Brian Courtney	Yes
Angela Passafiume	Absent
Michael Phillips	Yes
Mr. David Zuberer	Yes
Randy McCallon	Yes
Claudette Herald	Yes
Brandy Carver	Yes
Mandi Hudson	Yes
Larry Coldiron	Yes

**10. Upon Adjournment (11:30)**  
**10.1. Hall of Fame Screening Committee**

\_\_\_\_\_  
Jeff Saylor, President

\_\_\_\_\_  
Date

\_\_\_\_\_  
Julian Tackett, Commissioner

\_\_\_\_\_  
Date